

## **Climate Investment Update**

## Free to View Climate Change - Global

### The rocky road from Bonn to Dubai

- Bonn session shows many gaps to be bridged at COP28 as the 1<sup>st</sup> global stocktake to assess Paris Agreement progress unfolds
- Sticking points include stocktake outcomes, more clarity on adaptation goals, and the funding of the loss & damage fund
- Ambition levels will vary as politics determines the signalling; controversies will continue in the months ahead, in our view

**Bonn belay:** Climate negotiators met at the inter-sessional climate talks, known as SB58 (the 58<sup>th</sup> meeting of the Subsidiary Bodies), held in Bonn, Germany, on 5-15 June. The discussions are supposed to lay the foundation for progress to be made at COP28 in Dubai; however, they also highlight where the major sticking points could be. The wrangling over the agenda (which delayed the start of COP27 last year) repeated itself at SB58; although discussions continued regardless, it affects what is considered *official* and what is labelled as *informal* – all with an effect on the speed of progress. The global stocktake will determine how ambitious the road ahead is.

Rough road: Parties and groupings stuck mostly to their familiar negotiating positions across most issues – normal for the inter-sessional as heels are dug in for the year-end meeting. Some focused on all-inclusive mitigation (across all sectors, all greenhouse gases), some on finance (who provides what when), and others on rethinking how adaptation is considered. These could quickly become sticking points, in our view. Some rough outlines were established on key issues (loss & damage, Article 6, just transition), forming a basis for discussions at COP28.

**Direction Dubai:** Workshops and dialogues to bridge the gaps across some climate issues will continue in the run-up to November in Dubai. Various organisations will release report updates (Emissions Gap, climate pledge synthesis, Finance delivery, etc). The UN Secretary General will host a Climate Ambition Summit in September to (re)galvanise more ambition for the global climate process as extreme events continue to showcase the urgency. COP28 will start on 30 November in the UAE.

Figure 1: Key climate milestones leading to COP28 in Dubai (and beyond)



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The GST, a key part of COP28, will assess progress towards achieving the Paris Agreement

The GGA should enhance adaptive capacity, strengthen resilience and reduce vulnerability – but it is quite broad and remains unclear

Article 6 discussions have moved on to the technicalities of how mitigation outcomes (credits) will work in practice

The NCQG, designed to replace the persistently missed USD100bn per year, is to be set for or after 2025

The L&D fund was the major success of COP27, but progress has slowed as discussions to operationalise it trip over different views

The structure of the Santiago Network was decided at COP27, but implementing this is proving challenging

The just transition is an important concept – but its broadness may affect the ability to implement it

**Global stocktake (GST):** SB58 marks the end of the second phase of the GST, the *Technical assessment*. This consisted of a focused exchange of views on over 170,000 pages of information (such as the science). Discussions covered the format of outputs and the signals to be given, the assessment of progress and the required follow-ups (and support required), as well as the key messages – all determining future ambition levels. SB58 settled on a draft structure of five sections (preamble, context, collective progress, enhancing cooperation, and guidance). The final phase of the GST, the *Consideration of the outputs*, now begins and will conclude after ministers deliberate at COP28.

**Global goal on adaptation (GGA):** There continues to be little consensus on the GGA, despite the two-year work programme's scheduled end at COP28. (Progress was also slow at COP27.) Parties discussed and differed over targets and indicators, as well as the format and layout of the GGA. There are currently three options in play with varying degrees of detail – with developing countries in favour of more detail, whereas developed countries prefer a much slimmer framework. The GGA will be a major focus of discussion and debate at COP28.

Article 6 covers how Parties may use mitigation outcomes in other countries to count towards their own pledges. SB58 discussions continued to work on the operationalisation of Article 6.2 (Cooperative approaches) and Article 6.4 (The Mechanism). On Art 6.2: it was mostly technical – how the authorisation process should work, how transfers will be tracked (e.g., electronic), and whether there should be consistent nomenclature across various countries. On Art 6.4: debates covered the inclusion of emissions avoidance, how to make the registry for credits operational, and whether/how the registries of Art 6.2 and Art 6.4 should be connected.

New collective quantified goal on climate finance (NCQG): A decision is not expected until 2024 (COP29), so deliberations moved forward slowly as part of a new work plan. Discussions covered the responsibility for funding the NCQG, how this could be more predictable over specific timeframes, what accountability frameworks could be put in place, and the structure of the NCQG, as well as how the funding might be spent, who has access to the financing, mechanisms for how finance could be tracked and, importantly, how to avoid greenwashing. One key overhang, however, is that there is no official or agreed definition for *climate finance* as this determines what may actually be counted towards financing goals.

Loss & Damage (L&D) fund: COP27 intended for the L&D fund to be made operational at COP28; however, there are some concerns that it is being overshadowed by the focus on the GST. Discussions mainly reiterated known questions/operational issues, in our opinion, such as sources of finance for the fund, who has access to the fund, the trigger mechanisms, and how quickly can access be attained after an event. There is an interesting split, however, between some Parties that believe funds should be made available to all developing countries and those that believe priority should be given to the most vulnerable countries. SB58 also reiterated the concept of concessional financing (grants, guarantees, etc). Conversations are also veering towards slow-onset events (versus extreme events) and long-term rehabilitation.

**Santiago Network** is designed to provide relevant tools and technical assistance to developing countries. Whilst there was good progress on this matter at COP27, divisions over the nitty gritty came to the surface at SB58. We think these were less critical and more functional. For example, they concerned the privileges of the advisory board, the immunities they carry, as well as where the secretariat to the Network might be hosted, and the small pool of candidates.

**Just transition:** The growing (official) recognition of this matter continues, evidenced by its inclusion in future stocktakes. However, the concept means different things to different Parties and each sought to have their views included at SB58 – such as references to human rights, disability and age – this has a bearing on how/where to collect information for the upcoming synthesis report. There is also concern over the lack of adaptation in just transition approaches.



## The global climate calendar: upcoming events

2023	Location	Event
28 August-1 September	Incheon City, Republic of Korea	Adaptation Futures Conference 2023
4-8 September	Nairobi, Kenya	Africa Climate Week (ACW 2023)
9-10 September	New Delhi, India	G20 Leaders' Summit
17-24 September	New York, USA	New York Climate Week
20 September	New York, USA	UN Secretary General's Climate Ambition Summit
21-23 September	Valencia, Spain	2nd Edition of Euro-Global Climate Change Conference
2-6 October	Montreal, Canada	Adaptation Futures Conference 2023
9-12 October	Riyadh, Saudi Arabia	Middle East and North Africa Climate Week (MENACW 2023)
11-12 October	Bangkok, Thailand	Global Plastics Summit
30 November-12 December	Dubai, UAE	UNFCCC COP 28

Source: HSBC



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